# BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA



Order Instituting Rulemaking to Implement the California Renewables Portfolio Standard Program

Dated: July 9, 2007

Rulemaking 04-04-026 (Filed April 22, 2004)

REPLY COMMENTS OF
PACIFIC GAS AND ELECTRIC COMPANY (U 39 E)
AND SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E)
ON AMENDED PETITION FOR MODIFICATION OF D.04-06-014
REGARDING STANDARD TERMS AND CONDITIONS REQUIRED
FOR RENEWABLES PORTFOLIO STANDARD CONTRACTS

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## I. REPLY COMMENTS

Pacific Gas & Electric Company ("PG&E") and Southern California Edison Company ("SCE")<sup>1</sup> provide these reply comments as authorized by Administrative Law Judge Mattson in an electronic note dated June 19, 2007. The opening comments on the Amended Petition for Modification (the "Petition") uniformly agree that the "year one" approach to standardized terms and conditions adopted in 2004 no longer promotes the goals of the Renewables Portfolio Standard ("RPS"), and all opening comments support the Petition's proposed relief. No parties have raised any objections to the Petition. The Petition's descriptions of renewable energy contracting experience to date and the need for reform of the standardized terms and conditions to improve that experience are echoed by the opening comments, as well as by the declarations from renewable energy sellers and buyers that were included in the Petition, included in SCE's supplemental comments, <sup>4</sup> and attached to these reply comments.

The Center for Energy Efficiency and Renewable Technologies ("CEERT"), in response to the Petition, states that the Petition's proposed relief "will foster a more efficient and practical approach to renewables procurement to meet RPS goals. ... [and] will remove uncertainty and delay that simply add costs for both projects and ratepayers." The Independent Energy

<sup>&</sup>lt;sup>1</sup> Pursuant to Rule 1.8(d) of the Commission's Rules of Practice and Procedure, SCE has authorized PG&E to execute this pleading on its behalf.

<sup>&</sup>lt;sup>2</sup> Decision ("D.") 04-06-014, *mimeo*, at p. 6 (June 2004); <u>see also</u> Joint Ruling of Assigned Commissioner and Administrative Law Judge Regarding Procedure for Adoption of Standard Terms and Conditions at p. 2 (March 2004)(stating the same).

<sup>&</sup>lt;sup>3</sup> CEERT, "Response of the Center for Energy Efficiency and Renewable Technologies to Amended Petition for Modification of Decision 04-06-014" ("CEERT Opening Comments"); IEP, "Response of the Independent Energy Producers Association to the Amended Petition for Modification" ("IEP Opening Comments"); SDG&E, "Response of San Diego Gas & Electric Company (U 902 E) to Amended Petition for Modification of Decision 04-06-014" ("SDG&E Opening Comments").

<sup>&</sup>lt;sup>4</sup> SCE, "Southern California Edison Company's (U 338-E) Supplemental Comments in Support of Amended Petition for Modification of D.04-06-014 of Pacific Gas and Electric Company and Southern California Edison Company Regarding Standard Terms and Conditions Required for Renewables Portfolio Standard Contracts."

 $<sup>\</sup>frac{5}{2}$  CEERT Opening Comments at p. 5.

Producers Association ("IEP") concurs, stating that "[i]n the current RPS environment, non-negotiable standard terms and conditions will hinder, rather than facilitate, the parties' ability to develop mutually beneficial commercial arrangements." San Diego Gas & Electric Company ("SDG&E") states that it "strongly supports the need for greater flexibility in the RPS contracting process," noting that "[a]s the 2010 deadline for achieving the 20% RPS target approaches, it is increasingly important that the Commission take swift action to remove barriers to compliance." The RPS program is too important for any unnecessary obstacles, particularly

### II. CONCLUSION

Pacific Gas and Electric Company and SCE request that the Commission recognize the broad support for the Petition and its requested relief, and that the Commission improve the RPS program and enhance its success by adopting the modifications to D. 04-06-014 proposed in the Petition.

those perceived by both renewable buyers and sellers, to remain in place and retard progress.

Respectfully submitted,

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By: /S/
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<sup>6</sup> IEP Opening Comments at p. 2.

<sup>7</sup> SDG&E Opening Comments at p. 2.

### CERTIFICATE OF SERVICE BY ELECTRONIC MAIL

I, the undersigned, state that I am a citizen of the United States and am employed in the City and County of San Francisco; that I am over the age of eighteen (18) years and not a party to the party to the within cause; and that my business address is 77 Beale Street, B30A, San Francisco, California 94105. I hereby certify that I have this day electronically served the foregoing document(s) upon each member of the official service list of **R.04-04-026** pursuant to Rule 2.3 of the California Public Utilities Commission's Rules of Practice and Procedure

REPLY COMMENTS OF
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[AND SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E)]
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on the attached service list, and if no e-mail address was available, the party was served by U.S. Mail. Courtesy copies were also e-mailed to the service lists for R.06-02-012 and R.06-05-027, and if no e-mail address was available, the party was served by U.S. Mail.

I certify and declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on July 9, 2007, at San Francisco, California.

/S/

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# **DECLARATION OF PPM ENERGY**

# I, Jean Wilson, declare:

- 1. I am the Senior Vice President of Renewable Energy at PPM Energy, Inc. (PPM Energy), and I make this declaration in support of the Amended Petition for Modification of D.04-06-014 with respect to the Standard Terms and Conditions for power purchase agreement contracts ("PPAs") with renewable energy facilities intended to contribute towards California's Renewables Portfolio Standard ("RPS") filed by Southern California Edison Company and Pacific Gas and Electric Company on June 15, 2007.
- 2. PPM Energy is the developer of the operating Shiloh and Mountain View III Wind Projects, among many others, and has almost 800 MW of wind energy capacity under long-term contracts with utilities in California, including PPAs for renewable energy facilities contributing towards California's RPS program.
- 3. Based on my experience, and the experience of PPM Energy, I make the following statements:
  - a. It is very important for renewable energy facility developers and marketers to have flexibility to negotiate all PPA terms, except for the Renewable Energy Credit ("REC"), Green Attributes, and CPUC Approval definitions. This flexibility is necessary to assure that the terms of the PPA meet the varying and evolving needs of the developers and financers of such renewable energy facilities, and the innovative technologies that renewable energy facilities often employ.
  - b. PPM Energy supports standardizing the definitions of RECs and Green Attributes, to allow for a uniform REC product that can be traded. We do not support standardizing any terms and conditions other than the definitions of RECs, Green Attributes, and CPUC Approval.
  - c. Non-negotiable terms lead to a more difficult and protracted PPA negotiation for renewable energy facilities. The rigidity of non-negotiable terms makes conforming PPAs to the needs of developers and financers much more difficult, and consumes a significant amount of time, diverting resources from the work needed to finalize RPS PPAs. The imposition of non-negotiable terms makes PPAs with buyers who must use them less attractive.
  - d. Non-negotiable terms can make financing for some renewable energy projects more difficult and more expensive.
  - e. PPA negotiations for renewable energy facilities are faster and more efficient if negotiations begin with terms and conditions that are updated to reflect lessons learned from renewable energy contracting experience.

I declare under penalty of perjury under the laws of California that the foregoing is true and correct.

Executed on July 5, 2007 at Portland, Oregon.

ugl

Jean Wilson

Senior Vice President

## DECLARATION OF HORIZON WIND ENERGY

# I, Brenda LeMay, declare:

- 1. I am a Director of Development for Horizon Wind Energy, LLC (Horizon Wind), and I make this declaration in support of the Amended Petition for Modification of California Public Utilities Commission (CPUC) Decision (D.) 04-06-014 filed jointly by Pacific Gas and Electric Company (PG&E) and Southern California Edison Company (SCE) on June 15, 2007, in CPUC Rulemaking (R.) 04-04-026 ("Amended Petition"). The Amended Petition asks that D.04-06-014 be modified to change certain rules and procedures governing standard terms and conditions (STCs) used by investor owned utilities (IOUs) in their agreements to purchase power from eligible renewable resource electric generating facilities pursuant California's Renewable Portfolio Standard ("RPS") Program. Among other things, the Amended Petition asks that the "non-negotiable" STCs be reduced to include only the definitions of Green Attributes, Renewable Energy Credits ("RECs"), and CPUC Approval.
- 2. Horizon Wind is an owner and operator of wind farms across the country and is actively developing projects in California.
- 3. Based on my experience, and the experience of Horizon Wind, I make the following statements:
  - a. It is very important for renewable energy facility developers and marketers to have flexibility to negotiate all PPA terms, except for the Renewable Energy Credit ("REC"), Green Attributes, and CPUC Approval definitions. This flexibility is necessary to assure that the terms of the PPA meet the varying and evolving needs of the developers and financers of such renewable energy facilities, and the innovative technologies that renewable energy facilities often employ.
  - b. Horizon Wind supports standardizing the definitions of RECs and Green Attributes, to allow for a uniform REC product that can be traded. We do not support standardizing any terms and conditions other than the definitions of RECs, Green Attributes, and CPUC Approval.
  - c. Non-negotiable terms lead to a more difficult and protracted PPA negotiation for renewable energy facilities. The rigidity of non-negotiable terms makes conforming PPAs to the needs of developers and financers much more difficult, and consumes a significant amount of time, diverting resources from the work needed to finalize RPS PPAs. The imposition of non-negotiable terms makes PPAs with buyers who must use them less attractive.

- d. Non-negotiable terms can make financing for some renewable energy projects more difficult and more expensive.
- e. PPA negotiations for renewable energy facilities are faster and more efficient if negotiations begin with terms and conditions that are updated to reflect lessons learned from renewable energy contracting experience.

I declare under penalty of perjury under the laws of California that the foregoing is true and correct.

Executed on July 9, 2007 at Berkeley, California.

Brenda LeMay

Director of Development

### **DECLARATION OF enXco, Inc.**

# I, Tristan Grimbert, declare:

- 1. I am the President enXco, Inc, and I make this declaration in support of the Amended Petition for Modification with respect to the Standard Terms and Conditions for power purchase agreement contracts ("PPAs") with renewable energy facilities intended to contribute towards California's Renewables Portfolio Standard ("RPS").
- 2. enXco is the developer of hundreds of megawatts of power both inside and outside of California, and has 20 years of experience in developing renewable energy facilities. I have experience in negotiating PPAs, including experience in negotiating PPAs for renewable energy facilities to contribute towards California's RPS program.
- 3. Based on my experience, and the experience of enXco, I make the following statements:
  - a. It is very important for renewable energy facility developers to have flexibility to negotiate all PPA terms, except for the Renewable Energy Credit ("REC"), Green Attributes, and CPUC Approval definitions. This flexibility is necessary to assure that the terms of the PPA meet the varying and evolving needs of the facilities and their developers and financers, and the innovative technologies that renewable energy facilities often employ.
  - b. enXco supports standardizing the definitions of RECs and Green Attributes, to allow for a uniform REC product that can be traded. We do not support standardizing any terms and conditions other than the definitions of RECs, Green Attributes, and CPUC Approval.
  - c. Non-negotiable terms lead to a more difficult and protracted PPA negotiation for renewable energy facilities. The rigidity of non-negotiable terms makes conforming PPAs to the needs of developers and financers much more difficult, and consumes a significant amount of time, diverting resources from the work needed to finalize RPS PPAs. The imposition of non-negotiable terms makes PPAs with buyers who must use them less attractive.
  - d. Non-negotiable terms can make, and have made, financing for some renewable energy projects more difficult and more expensive.
  - e. PPA negotiations for renewable energy facilities are faster and more efficient if negotiations begin with terms and conditions that are updated to reflect lessons learned from renewable energy contracting experience.

I declare under penalty of perjury under the laws of California that the foregoing is true and correct.

Executed on June 15, 2007 at Escondido, California.

Tristan Grimbert

President

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Commissioner Assigned: Michael R. Peevey on April 28, 2004; ALJ Assigned: Anne E. Simon on March 24, 2005 ALJ Assigned: Burton Mattson on January 19, 2006

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Commissioner Assigned: Michael R. Peevey on May 26, 2006; ALJ Assigned: Anne E. Simon on November 15, 2006 ALJ Assigned: Burton Mattson on May 26, 2006

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Commissioner Assigned: Michael R. Peevey on February 24, 2006; ALJ Assigned: Anne E. Simon on February 24, 2006
ALJ Assigned: Burton Mattson on November 15, 2006

#### CPUC DOCKET NO. R0404026-R0605027-R0602012 - 07-06-07

Total number of addressees: 357

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